

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

JAMES C. DUFF Director

WASHINGTON, D.C. 20544

July 30, 2020

MEMORANDUM

To:	All United States Judges
From:	James C. Duff James C. Duff
RE:	UPDATE REGARDING EXPOSURE DRAFT – ADVISORY OPINION NO. 117 (INFORMATION)

On January 21, 2020, I circulated the Judicial Conference Committee on Codes of Conduct's draft Advisory Opinion No. 117 as an exposure draft for your review and comment. The draft opinion addressed judges' memberships in certain law-related organizations. The 120-day Judiciary comment period ended on May 21, 2020, and the Committee received comments from about 300 judges expressing a wide variety of views. At its July 2020 meeting, the Committee reviewed the comments and after extensive deliberation decided to table issuing draft Advisory Opinion No. 117 and not to publish it. Instead, the Committee will rely on the advice it has previously provided concerning membership in law-related organizations. See, e.g., Advisory Opinion No. 82: "Joining Organizations."

The Committee concluded: "The nation depends on a judiciary that is impartial and independent. Consistent with the judge's oath, each individual judge should take care to make all membership decisions in a way that is consistent with the highest ideals of the profession as expressed in the Code of Conduct. The rubric that is laid out in the Committee's prior opinions and guidance is the appropriate way to analyze membership decisions, but balancing these considerations is ultimately best left to the judgment of individual judges."

For your information, the relevant portion of the Committee's report to the Judicial Conference is attached.

Attachment

EXCERPT: Report of the Judicial Conference Committee on Codes of Conduct (September 2020)

As previously reported to the Conference, the Committee at its January 2020 meeting discussed a new draft Advisory Opinion No. 117: "Judges' Involvement With the American Constitution Society ("ACS"), the Federalist Society, and the American Bar Association ("ABA")." The draft opinion advised that formal affiliation with the ACS or the Federalist Society, whether as a member or in a leadership role, is inconsistent with the Code of Conduct for United States Judges, and that while membership in the ABA's Judicial Division is not necessarily inconsistent with the Code, judicial members should carefully monitor the activities of the ABA to determine whether membership remains consistent with the Code and query whether a position taken by the ABA might call the affiliated judge's impartiality into question and necessitate recusal in a given matter. Draft Advisory Opinion No. 117 was circulated to all judges by the Director of the AO on January 21, 2020 as an "exposure draft" for 120 days for their review and comment. The Committee received comments from about 300 judges, expressing a wide variety of views on the issues raised.

At its July 2020 meeting the Committee reviewed the comments, and after extensive deliberations voted to table issuing draft Advisory Opinion No. 117 and not to publish it. The Committee elected to table the matter because the comments on the issue of membership in law-related organizations demonstrated a lack of consonance among judges. Rather than attempting to offer advice on membership in specific organizations, the Committee has decided to rely on the advice it has previously given to judges as to how judges should analyze membership in these types of organizations. *See, e.g.*, Advisory Opinion No. 82: "Joining Organizations."

The Code of Conduct encourages judges to remain active in the community and the legal profession so long as those activities do not conflict with judicial obligations. The Committee

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stands by its previous guidance provided in the Published Advisory Opinions and in the Compendium of Selected Opinions. That advice demonstrates that the Committee has consistently opined that judges may appropriately belong to law-related organizations that embrace a broad range of views.

Even so, prudence dictates that as judges confront a world filled with challenges arising out of emerging technologies, deep ideological disputes, a growing sense of mistrust of individuals and institutions, and an ever-changing landscape of competing political, legal, and societal interests, they need to remain vigilant about problems associated with membership in organizations. In making membership decisions, a judge should regularly review, consider, and examine whether membership in any particular organization is consistent with the core values of judging, recognizing that the mission and objectives of organizations may change over time. The Committee's past guidance has counseled judges to consider such things as recusal obligations and any burdens on judicial integrity, including how membership in an organization may implicate the judge's impartiality and how membership in an organization may reflect on the judge or the judiciary as a whole.

The nation depends on a judiciary that is impartial and independent. Consistent with the judge's oath, each individual judge should take care to make all membership decisions in a way that is consistent with the highest ideals of the profession as expressed in the Code of Conduct. The rubric that is laid out in the Committee's prior opinions and guidance is the appropriate way to analyze membership decisions, but balancing these considerations is ultimately best left to the judgment of individual judges.